SUSTAINABILITY EVALUATION OF PAVEMENT TECHNOLOGIES THROUGH MULTICRITERIA DECISION TECHNIQUES

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6 ABSTRACT

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This paper presents findings of a recent study that was conducted in Canada on the 8 quantification of pavement sustainability. The ultimate goal of this study was to develop a 9 10 framework and explore the use of multicriteria decision-making techniques to formally assess the sustainability of pavement engineering alternatives. While sustainability is of 11 increasing concern in pavement engineering, environmental performance is rarely used 12 by pavement managers to select maintenance practices. There is therefore a need to 13 develop a framework for the practical consideration of environmental effects in pavement 14 management. This paper is aimed to provide a better understanding on the use of 15 multicriteria decision-making techniques based on Hierarchy Process (AHP) and 16 Choosing by Advantages (CBA) for the integration of sustainable aspects in the decision-17

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making process of pavement management. A case study comparing pavement 18 maintenance technologies using cold-in-place recycling and traditional solutions based on 19 mill and overlay is analyzed for illustrative purposes. Results obtained using both 20 21 multicriteria techniques are compared, including a sensitivity analysis on the importance of sustainability criteria in the evaluation of maintenance alternatives. Results obtained 22 from this case study show that AHP and CBA provide consistent recommendations in 23 24 which cold-in-place technologies are preferred over traditional alternatives. However, CBA presents the advantage of separating cost from the analysis, letting the agency to decide 25 whether they are willing to pay more to use more sustainable alternatives. This finding 26 27 has significant implications for engineering practice, given that AHP is widely used not only in the pavement field but in infrastructure management. Further research is needed 28 to incorporate social aspects and existing barriers for the implementation of sustainable 29 technologies in the proposed sustainability evaluation. 30

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Key words: sustainability, recycling, life cycle assessment, multicriteria decision-making,
 analytic hierarchy process, choosing by advantages.

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35 **INTRODUCTION**

In order to maintain quality, comfort, and safety of existing infrastructure, pavement managers have traditionally selected maintenance treatments based on economic and technical criteria (Torres-Machi et al. 2014, 2015). The importance of these criteria is unquestionable: they allow for the selection of appropriate maintenance treatments and for the reduction of life cycle costs. However, considering the definition of sustainable development provided in the Brundtland Report as "*development that meets the needs of*

the present without compromising the ability of future generations to meet their own 42 needs" (WCED 1987), the consideration of technical and economic criteria alone cannot 43 provide a sustainable pavement management system. Environmental efforts have 44 traditionally been focused on reducing the effects generated by vehicle operation. 45 However, the environmental impact of the stages of road construction, use, and 46 maintenance is not negligible. Indeed, it is estimated to increase the environmental effects 47 caused by vehicle operation by 10% (Chester and Horvath 2009). There is therefore a 48 need to incorporate environmental criteria alongside technical and economic in pavement 49 50 management (Torres-Machi et al. 2017a, 2018).

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Existing literature is rich with information on sustainable practices applied to pavement 52 design, construction, and material selection (AzariJafari et al. 2016). Previous studies 53 have explored the environmental impact of initiatives such as: the implementation of new 54 construction techniques on pavement construction (Celauro et al. 2015); the use of 55 recycled materials (Santos et al. 2015a; Kodippily et al. 2016); and the selection of 56 materials (Kucukvar et al. 2014), among others. This valuable information has enabled 57 the development of environmental certification systems initially inspired by Leadership in 58 59 Energy and Environmental Design (LEED) (USGBC 2017) and adapted to road infrastructure, such as GreenRoads (Muench et al. 2010), GreenPave (MTO 2010), and 60 GreenLITES (NYSDOT 2013). These systems promote the design and construction of 61 more sustainable pavements by assigning a series of points to environmentally friendly 62 practices. However, they do not attempt to provide any decision-making methods nor 63 incorporate other criteria (such as technical and/or economic) in the evaluation of 64 alternatives (Arroyo et al. 2016). Although these systems and previous studies have 65

provided a valuable foundation for the assessment of environmental impacts in the design
 and construction of pavements, little attention has been paid to maintenance (Tighe and
 Gransberg 2011).

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Some studies have tried to overcome this limitation by quantifying the environmental 70 impact of maintenance treatments. In this regard, several initiatives are worth mentioning, 71 72 including the Pavement Life Cycle Assessment Tool for Environmental and Economic Effects (PaLATE) (Horvath 2007), an Excel worksheet that guantifies the environmental 73 74 impact in pavement design, construction, and maintenance stages; and the environmental 75 evaluation included in the pavement management system (PMS) developed by the World Bank HDM-4 (Bennett and Greenwood 2004). More recently, Santos et al. (2015b) 76 proposed a complete model that considers the entire pavement life cycle and includes 77 maintenance and rehabilitation activities. Such approaches, however, focus on the 78 analysis of a specific road segment, making them difficult to apply at the network level 79 80 (Harvey et al. 2014) and therefore to incorporate a sustainable approach in the planning of maintenance programs and PMSs (Giustozzi et al. 2012; Gosse et al. 2013; Bryce et 81 al. 2014; Torres-Machi et al. 2014, 2017b). 82

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Many transportation agencies are recognizing, promoting and encouraging the use of sustainable pavement technologies in their pavement network and terms such as green, sustainable development, environmental impact, energy efficiency, global warming, greenhouse gases (GHG), and eco-efficiency are becoming more widely recognized (Tighe and Gransberg 2011; AzariJafari et al. 2016). In Canada, the United States, and other developed countries, transportation agencies have taken steps to develop specifications and guidelines for the use of various sustainable or green pavement technologies including innovative pavement materials as well as pavement maintenance techniques for construction and rehabilitation of road networks. However, this does not translate to direct measures within their management process. Indeed, a study developed by Tighe and Gransberg (2011) found that only 4% of transportation agencies in the USA and Canada were using environmental performance to select maintenance practices.

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Multicriteria Decision Making (MCDM) methods have already been used in the pavement 97 field to integrate different criteria in the decision-making process (Wu et al. 2012; Torres-98 Machi et al. 2015). Previous studies have used approaches such as the Multi-attribute 99 approach (Giustozzi et al. 2012; Bryce et al. 2014) and the Analytic Hierarchy Process 100 (AHP) (Smith and Tighe 2006; Farhan and Fwa 2011; Gurganus and Gharaibeh 2012; 101 Oswald and Treat 2015; Inti and Tandon 2017). Given the broad use of MCDMs in the 102 pavement field, one approach to developing a sustainable framework would be to 103 104 integrate economic, technical, and environmental criteria in the sustainable evaluation of alternative designs. Some previous attempts have been made to incorporate such criteria 105 into a single pavement management framework (Chan 2010). However, different 106 107 multicriteria approaches have yet to be compared within a sustainable pavement management framework. Specifically, this study analyzes and compares the results 108 obtained using two MCDM techniques: AHP and Choosing by Advantages (CBA). 109 Whereas the AHP has been widely used in the infrastructure management and specifically 110 in the pavement field (Smith and Tighe 2006; Gurganus and Gharaibeh 2012; Kabir et al. 111 2014; Inti and Tandon 2017), CBA is mostly known only in the lean construction 112 community (Arroyo et al. 2016). One of the main differences between AHP and CBA is 113

how the cost criterion is considered in the evaluation. Meanwhile AHP traditionally 114 considers cost as one of the criterion in the decision-making process, CBA separates 115 value from cost. That is, CBA considers costs after the attributes of alternatives have been 116 evaluated based on factors and criteria (Arroyo et al. 2016). The basis of this approach is 117 that CBA aims to select the alternative that yields the best project outcomes within the 118 existing financial constraints. Recent studies developed by Arroyo et al (2015, 2016) have 119 120 drawn promising results on the use of CBA for choosing sustainable materials in building construction. The case study developed by Arroyo et al. (2016) demonstrated that CBA is 121 122 better than AHP in terms of providing transparency, supporting consensus, and allowing for continuous improvement. Based on these promising results and the lack of application 123 of this method on the pavement field, the present study explores the application of CBA 124 for the selection of sustainable alternatives for pavement maintenance. 125

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The pavement management field has already accepted and adopted other indicators 127 128 aimed to integrate different aspects in the evaluation of maintenance alternatives. This is the case of Cost-Effectiveness, which integrates the economic cost and the benefits 129 derived from a good pavement performance. Cost-Effectiveness is now extensively used 130 131 to evaluate maintenance alternatives (Khurshid et al. 2009, 2011; Dong and Huang 2012; Dong Qiao et al. 2013; Torres-Machi et al. 2014; Mousa et al. 2018). However, there is 132 not a generally accepted approach to integrate technical, environmental, and economic 133 aspects in the evaluation of maintenance alternatives. 134

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136 **Objectives and Scope of the Study**

The ultimate goal of this research is to develop a framework and explore the use of 138 multicriteria decision-making techniques to formally incorporate sustainability into 139 pavement management. In order to do so, this paper presents findings of recent projects 140 141 that were conducted in Canada to incorporate sustainability in pavement engineering. The framework considered in this study ranks traditional and sustainable practices using a 142 MCDM approach. In order to illustrate the capabilities of different MCDM techniques, a 143 144 case study comparing pavement maintenance technologies using cold-in-place recycling and traditional solutions based on mill and overlay is analyzed. Particularly, two 145 sustainable practices based on cold-in-place recycling are explored: Cold-In-Place 146 Recycling using both Bitumen Emulsion (CIR) and Expanded Asphalt Mix (CIREAM). 147 These technologies are compared with traditional mill and overlay (M&O) and mill and 148 overlay using 20% of reclaimed asphalt pavement (M&O 20% RAP). In order to compare 149 these technologies under a sustainable approach, three set of criteria are considered in 150 the evaluation: environmental, technical and economic. While sustainability evaluations 151 152 consist of environmental, economic, and social criteria, the umbrella of technical criteria was chosen in this study to reflect the priorities of transportation agencies conducting such 153 evaluations. Although our technical criteria are not directly equivalent to social impacts, 154 155 they do encompass certain social impacts such as curing time, which leads to user delays. While comprehensive social impacts of pavement management are excluded in this 156 157 analysis, sustainability assessment requires the selection of appropriate measurable 158 indicators that are relevant to stakeholders (Sala et al. 2015). These criteria are included in the decision-making process by the use of two MCDM techniques: Analytic Hierarchy 159 Process (AHP) and Choosing by Advantages (CBA). The aim of this study is to better 160 understand how to incorporate sustainability criteria in pavement management. 161

163 **Methodology**

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- 165 To achieve the proposed objective, this study considered a four-step research
- 166 **methodology**:
- Define the factors to consider in sustainable pavement management.
- Explore two different MCDM techniques (AHP and CBA) for the integration of sustainable criteria.
- Evaluate different sustainable technologies (based on cold-in-place recycling) and
- compared them with traditional practices based on: (a) mill and overlay and (b) mill
 and overlay using recycled aggregates.
- Perform a comparative analysis of the results obtained using AHP and CBA and
 recommend the most suitable MCDM technique for future implementation in
 sustainable pavement management.
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177 Pavement Rehabilitation Technologies Evaluated

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Mill and Overlay (M&O) is the simplest rehabilitation technology. It involves milling the existing surface and replacing it with a hot-mix overlay (TAC 2013). This study considers traditional M&O as well as mill and overlay with 20% of reclaimed asphalt pavement (RAP), in which 20% of the hot-mix overlay comprises of recycled materials (M&O 20% RAP). In both M&O and M&O 20% RAP, it was assumed that 100 mm of the existing surface is milled and a 100 mm hot-mix overlay is added.

Cold-In-Place Recycling using Bitumen Emulsion (CIR) involves cold-milling of the pavement surface and adding emulsified asphalt to mix with the RAP. Cold-In-Place Recycling with Expanded Asphalt Mix (CIREAM) is similar to CIR but uses expanded asphalt to mix with the RAP. CIR and CIREAM have low energy consumption because they do not require asphalt heating (Chan 2010). For this study, it was assumed that 50 mm of the surface is cold-milled and a 50 mm new overlay is added.

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PROPOSED FRAMEWORK FOR THE SUSTAINABILITY EVALUATION OF PAVEMENT TECHNOLOGIES

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This study proposes a sustainable evaluation considering, in an integrated manner, environmental, technical, and economic aspects. As depicted in Figure 1, different subcriteria are considered for each of these evaluations.

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- 200

FIGURE 1

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Although the proposed framework is applied to a case study comparing cold-in-place and 202 203 traditional technologies based on mill and overlay, it is important to note that the method proposed for the sustainable evaluation could be similarly applied to other maintenance 204 alternatives. The main goal of this study is not to derive general recommendations on the 205 use of cold-in-place or traditional technologies, but to use the proposed framework for the 206 analysis of different MCDM techniques aimed to enhance the sustainable management of 207 pavements. A detailed description of each of these criteria and subcriteria is included in 208 this section. 209

211 Environmental Evaluation

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The purpose of the environmental evaluation is to determine a set of measurable and significant environmental impacts of each practice which allow for direct comparison in decision-making. The environmental effects were measured through the release of harmful atmospheric emissions by these practices as well as through the consumption of virgin materials. These impacts were selected for this study for their significant and measurable implications for human health, climate change, and waste generation.

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220 Emissions

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Pavement maintenance releases emissions of greenhouse gases and air pollutants 222 223 through the production and processing of materials, transportation, and use of heavy equipment. These emissions contribute to climate change, form smog and acid rain, and 224 have adverse effects on human health (Shindell 2015). Emissions were calculated for 225 226 carbon dioxide (CO_2), a greenhouse gas, and four air pollutants: sulphur dioxide (SO_2), nitrogen oxides (NOx), particulate matter smaller than 10 microns (PM₁₀), and carbon 227 monoxide (CO). Each of these four pollutants is classified as a criteria air contaminant by 228 Environment Canada (2017). 229

230

PaLATE was used to determine emissions for these practices. PaLATE is a life cycle
 assessment (LCA) tool developed in the United States by the Consortium on Green
 Design and Manufacturing for decision-making in pavement management (Horvath 2007).

PaLATE users input data on the design, component costs, maintenance, and equipment 234 usage of a proposed road. The tool uses this information to output environmental impacts 235 and economic costs for the proposed design. Emissions in PaLATE are calculated using 236 an emission factor which describes the average rate at which a particular activity or source 237 releases a greenhouse gas or pollutant. For this study, these emissions factors were 238 adapted to better reflect present conditions in Ontario, Canada. Details of these updates 239 240 are provided as Supplemental Data. PaLATE users input data on a road design which is combined with the background data in the tool to calculate overall emissions for a 241 proposed design. 242

243

Emissions were calculated for a hypothetical two-lane, one-kilometer highway located in Ontario, Canada. Table 1 provides the estimated emissions for rehabilitation of this highway for each of the practices considered in this paper.

247

As each of the pollutants considered has different effects on health and the environment, they cannot be directly compared with each other. *The Social Cost of Atmospheric Releases*, a study which quantified the effects of several greenhouse gases and pollutants, was used as the basis for developing a scale for the pollutants based on their relative social and environmental effects (Shindell 2015).

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- 254

TABLE 1

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256 Virgin material consumption

Material consumption is an important environmental consideration as it reduces waste and energy consumption. Moreover, the production of new materials is the largest source of emissions for pavement maintenance practices. For this study, the consumption of virgin materials for each practice was determined based on the thickness of the virgin asphalt overlay on the milled surface. Values of each of the alternatives under consideration are shown in Table 1.

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265 **Technical Evaluation**

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The technical evaluation of maintenance techniques is important for pavement managers and decision makers. For the technical evaluation, three factors are considered: performance, contractor experience, and curing time.

270

271 **Performance**

272

Different indicators can be used to assess the long and short term performance of maintenance alternatives, such as expected service life, roughness, rutting, and cracking. For the technologies considered in this study (M&O, M&O 20% RAP, CIR and CIREAM), previous studies have found similar performance both in the short and long-term (Lane and Kazmierowski 2005; Chan et al. 2009; TAC 2013; Lane and Lee 2014). Therefore, performance evaluation is not included in this study; however, it can be incorporated into this framework for comparing technologies with more distinct performance levels.

281 **Contractor Experience**

282

Lack of experience presents a significant barrier to the introduction of new technologies 283 in the construction industry. Contractors are often reluctant to change construction 284 practices as it requires the acquisition of new skills and adoption of new equipment to 285 guarantee overall construction quality. Previous studies in the construction industry have 286 identified resistance to change as one of the most important barriers for the introduction 287 of new technologies or processes (Chan et al. 2017; Lines et al. 2017). Given this, one of 288 the subcriteria considered in the technical evaluation of alternatives is contractor 289 experience. 290

291

In order to compare alternatives, contractors' experience is assessed in terms of the years 292 since the technology was first introduced in Canada. M&O has been widely used in 293 Canada for paving asphalt roads since 1888 (Hudson et al. 1997; TAC 2013), so 294 295 contractors have considerable experience with this technology. Canadian contractors also have relatively significant experience in the use of recycled aggregates (M&O 20% RAP). 296 This technology was first introduced in Canada in 1978 and it is now common practice in 297 298 Ontario (Sanchez 2014). Canadian contractors have some experience with CIR, as the technology was first introduced in Ontario in 1990, and the Ontario Ministry of 299 Transportation has since successfully carried out over 75 CIR contracts (Lane and Lee 300 2014). On the other hand, CIREAM is a relatively new technology, as it was first introduced 301 in Ontario in 2003 (Lane and Lee 2014). 302

304 Curing Time

305

Construction time varies widely from project to project, considering its dependence on 306 many factors and is not directly linked to the performance of a technology. A relatively 307 recent survey of transportation agencies' pavement preservation practices reported that 308 the majority of the agencies used single-shift or overnight lane closures for treatment 309 310 application (Smith and Peshkin 2011). To avoid unacceptable delays in weekday peak travel during daytime closures, highway maintenance projects in North America have 311 typically used nighttime closures (Lee and Ibbs 2005). Society can benefit from 312 accelerated road maintenance techniques that foster reduced traffic disruption and traffic 313 delay, which translate into reduced user costs and fewer work zone accidents 314 (Babashamsia et al. 2015; Smith and Peshkin 2011). 315

316

Unlike construction time, curing time can be directly linked to performance of technologies 317 318 since inadequate moisture loss through improper curing may lead to premature failure of pavement structure. Their effects on tensile strength, dynamic modulus, stiffness, and 319 rutting resistance of innovative technologies has been widely studied (Bhavsar 2015; Kim 320 321 and Im 2011; Varamini 2016). The traditional M&O technique is the top choice based on this criteria, as it requires little to no time for curing. Thus, a roadway treated with M&O 322 can be open to traffic almost immediately (Cuelho et al. 2006). For this study, 1 day for 323 curing M&O with 20% RAP was selected. In the case of cold recycling technologies, the 324 optimal curing period is usually up to 3 days and 14 days for CIREAM and CIR, 325 respectively (Bhavsar 2015; Chan et al. 2009). 326

Economic Evaluation

330	The purpose of the economic evaluation was to determine the costs associated with each
331	maintenance practice using a life cycle cost analysis (LCCA). LCCA is commonly used in
332	pavement management systems by transportation agencies to determine the costs of a
333	proposed design over a longer period which could range from 20 to 50 years (TAC 2013).
334	LCCA accounts for the varying service life of different rehabilitation practices.
335	
336	The costs for each maintenance practice were sourced from the 2010 MTO Highway
337	Costing System (Chan 2010). The service life of all maintenance practices is considered
338	to range from 12 to 15 years (TAC 2013). As the expected service life of all practices
339	considered is the same, only the cost for one rehabilitation treatment was considered in
340	the analysis.
341	
342	Summary of Alternatives Evaluation
343	
344	Based on the criteria proposed in this study, Table 1 summarizes the characteristics of
345	each of the alternatives under evaluation. Although the proposed framework could be
346	generally applied to different situations, it is important to note that the actual values of
347	some of the criteria/subcriteria considered in this study (e.g. contractor experience) are
348	specific to Canada and should not be generalized.
349	

350 MULTICRITERIA DECISION MAKING (MCDM) TECHNIQUES

The selection of a feasible maintenance technique involves the consideration of multiple 352 factors which are often conflicting and cannot be directly compared. For pavement 353 engineers and agencies, choosing maintenance techniques based on cost, performance, 354 355 and environmental criteria is a complex decision. Transportation agencies often approach this problem using the subjective judgement of engineers, through the use of a decision 356 tree or performance modelling, but often forego considering the sustainability of the 357 358 alternatives (Smith and Peshkin 2011; Varamini and Tighe 2015). To evaluate the sustainability factors of the four maintenance technologies considered in this study, two 359 multi-criteria decision making methods (MCDMs) are used to compare and rank each 360 maintenance alternative based on factors addressing economic, technical, and 361 environmental implications. 362

363

364 Analytic Hierarchy Process (AHP)

365

366 The analytic hierarchy process (AHP) is a structured analytical method developed in the 1970s by Saaty (2008). It is an established prioritizing tool used for solving the choosing 367 problem, comparing alternatives, ranking best practices, and making multi-criteria 368 decisions when both qualitative and quantitative factors must be considered. AHP helps 369 decision makers select the alternative that best suits their goal. It is a rational framework 370 designed for structuring a decision problem into a comprehensive one-on-one comparison 371 of alternative solutions by quantifying the attributes of the alternatives and relating those 372 attributes to an overall goal (Farhan and Fwa 2011; Smith and Tighe 2006). AHP helps 373 the decision maker to intuitively solve a complex choosing problem that may involve 374 environmental, social, economic, and technical factors. 375

AHP shows strengths (such as the calculation of consistency ratio to assure decision-377 makers and its ability to incorporate both gualitative and guantitative criteria) and 378 379 limitations (such as the complex and time-consuming implementation and computation when increasing the number of criteria considered in the evaluation) (Whitaker 2007; 380 Saaty et al. 2009; Kabir et al. 2014; Torres-Machi et al. 2015). AHP has been selected in 381 382 this study not because of the strengths of the method, but because it is extensively used in infrastructure management. A comprehensive literature review developed by Kabir et 383 al. (2014) on the use of MCDM techniques in infrastructure management showed that, 384 other than the combined methods, the most commonly applied method was AHP. Kabir 385 et al. (2014) found AHP is especially applied in the management of transportation 386 infrastructure (53.9% of the times, followed by ELECTRE, which is applied in 8.9% of the 387 reviewed papers). Given the importance of AHP in MCDM applied to transportation 388 management, authors believe AHP is representative of current efforts in incorporating 389 multiple criteria in pavement management and is therefore the technique considered in 390 this study to be compared with CBA. 391

392

AHP uses a ratio scale to evaluate and rank the alternatives for the decision to be made.
It involves the following phases:

395

(a) Identify the goal and model the decision to be made by creating a hierarchy consisting
of the overall goal at the top, a set of criteria, and a set of alternatives at the bottom. The
criteria may be further broken into many other levels of sub-criteria. Figure 1 depicts the
hierarchy structure for this study.

(b) Construct a pairwise comparison matrix (PCM) for alternatives and for criteria. The
PCM was developed from the one-to-one comparisons made for all possible pairs of
alternatives with respect to the importance or preference level of all pairs to each criterion.
PCM of alternatives were calculated for all factors in Table 1. Table 2 provides the value
scale used for comparison of all pairs of alternatives.

406

407 (c) Normalize the PCM and compute priority weights for the alternatives by averaging the
 408 row elements.

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(d) Construct PCM for factors (criteria and sub-criteria) similar to the procedure in phase 410 (b) and (c). Compare all pairs of criteria with respect to the AHP value scale, determine 411 factors PCM, and calculate priority weights for each criteria and sub-criteria. The PCM for 412 emission factors was created using an importance value scale based on Shindell (2015)'s 413 social cost estimates for each factor. Equal importance values for the main criteria 414 (environmental, technical and economic) were considered in the base case. Different 415 scenarios of importance level awarded to the main criteria were analyzed in 6 cases to 416 417 test the sensitivity and the effects of criteria importance level on the overall weights and ranking of alternatives. 418

419

(e) Finally, calculate the overall alternative priority weights and ranking by summing up
 and multiplying alternative priority weights with respect to each criterion by the
 corresponding criterion's priority weights.

TABLE 2 424 425 AHP Process Example 426 This section provides an example of the process followed in this study to calculate the 427 pairwise comparison matrix (Step b of the AHP process) and normalization (Step c of the 428 AHP process) under economic cost criteria. A similar procedure was followed for all the 429 430 other criteria/subcriteria considered in this study. In order to build the pairwise comparison matrix, we first need to calculate the difference 431 between the alternatives' criteria scores (Table 1). Pairwise comparisons are then 432 assigned based on this difference and the value scale of criteria defined in Table 2. For 433 the economic cost criteria, the values of the first column of the pairwise comparison matrix 434 will be determined as follows: 435 Compare M&O to M&O, equal cost. Based on Table 2, assigned value = 1; 436 • Compare M&O 20% RAP to M&O, reduces cost (△) of \$35,460/km. Based on Table 2 437 and because $0 > \Delta > -3.8k$, then assigned value = 3; 438 • Compare CIR to M&O, reduces cost (Δ) of \$75,813/km. Based on Table 2 and 439 because Δ < -66k, then assigned value = 7; 440 • Compare CIREAM to M&O, reduces cost (Δ) of \$44,193/km. Based on Table 2 and 441 because -3.8k > -66k, then assigned value = 5. 442 This process is repeated for Columns 2 and 3 of the matrix to obtain the pairwise 443 444 comparison matrix (Table 3). 445 TABLE 3 446

448	Priority weights for the alternatives are obtained by normalizing the matrix and calculating
449	row averages. First, the pairwise values in each column are totaled, as shown in Table 3.
450	Second, the individual values in each column are divided by the total (Table 4). Third, the
451	values are averaged along each row to form the priority weight for the alternatives, as
452	shown in Table 4.
453	
454	TABLE 4
455	
456	Step (d) follow a similar procedure to the one shown for steps (b) and (c). Finally, the
457	alternative with the largest priority weight is ranked first and the alternative with the
458	smallest weight is ranked last.
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460	Choosing by Advantages (CBA)
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462	CBA, introduced by Shur (2009), is a decision-making technique based on comparing the
463	advantages of alternatives. In CBA, decisions are solely based on the advantages. An
464	advantage is a beneficial difference between the attributes of two alternatives. The
465	process followed by CBA is: (1) identify alternatives; (2) define factors, that is, the
466	differentiating aspects that will be considered in decision-making; (3) for each factor,
467	summarize the attributes (characteristics) of each alternative; (4) identify the least
468	preferred attributes for each criterion and then determine the advantage of each
469	alternative relative to that least-preferred one; and (5) assess the importance of each
470	advantage (IoA) (Arroyo et al. 2013).

Considering the factors proposed in this study. Table 5 shows the sustainability evaluation 472 of maintenance alternatives. The importance of each advantage (IoA) was assessed 473 based on the advantages of each alternative considering equal importance to technical 474 and environmental aspects. Economic evaluation is not included in Table 5 because CBA 475 considers costs in a second stage, when the agency has to decide whether it is willing (or 476 477 not) to pay more for an alternative having higher advantages. 478 TABLE 5 479 480 CBA Process Example 481 482 This section provides an example of how the importance of alternatives (IoA) were 483 calculated. A specific example from the PM₁₀ subcriteria is provided below. 484 485 486 First, the attributes (characteristics) of the alternatives are summarized. As a result of this process, values shown in Table 1 are expressed as the attributes of each of the 487 alternatives in Table 5. Then, the least and most preferred attributes for each criterion are 488 defined. These values are highlighted in Table 5 by using italic font for the least preferred 489 alternative and bold font for the most preferred attribute. Considering the evaluation of 490 PM₁₀, the criteria for this attribute is "the lower, the better". Therefore, the most preferred 491 alternative is CIREAM, as it produces the lowest PM₁₀. Meanwhile, the least preferred 492 alternative in terms of PM₁₀ production is M&O. For each of the attributes, the advantage 493 of each alternative is calculated as the difference in attribute values between the 494

alternative under evaluation and the least preferred alternative. For instance, the advantage of CIR in terms of PM_{10} is the difference between the PM_{10} of CIR and the PM_{10} of M&O (which is the least preferred alternative for this attribute). As shown in Table 5, the advantage of CIR in terms of PM_{10} is 288.2 – 145.6 = 142.6 kg.

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As a final step, the importance of each advantage (IoA) is determined based on the value of the advantages and the importance given to the different criteria. At this point, it is worth mentioning that the IoA was assessed on a 0-100 scale with a final score rounded to the nearest 25. In the case of PM_{10} , the advantages produced by CIR and CIREAM are similar (61 and 68% reduction compared to M&O, respectively). Therefore, the IoA of this attribute is considered to be the same for both options and equal to 75. As M&O reduces PM10 emissions only by 21%, the assigned IoA in this case was 25.

507

508 **RESULTS AND DISCUSSION**

509

510 Multicriteria Approach to Sustainability Evaluation

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Figure 2 shows the different rankings obtained from the sustainability evaluation of maintenance alternatives using the two MCDM techniques explored in this study: AHP and CBA. Based on AHP, the most preferred alternative would be CIR, followed by CIREAM, M&O 20% RAP and M&O. As stated before, AHP and CBA differ in the way cost is considered in the evaluation. Whereas cost is usually considered as one of the criteria in AHP, CBA considers financial implications after attributes of alternatives have been evaluated. This is the reason why CBA results are shown in three stages in Figure 2: "CBA" shows the results of the total importance of advantages obtained in Table 5, while "CBA + cost" shows the effect of including cost in the evaluation considering two scenarios reflecting the agency budgetary capacity: the scenario analyzing "low budgetary capacity" simulates an agency who is not able or willing to pay more to use more sustainable solutions; whereas "high budgetary capacity" simulates an agency able or willing to spend more resources in more sustainable solutions.

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FIGURE 2

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What stands out in Figure 2 is that cost data is only significant when choosing between 528 cold-in-place alternatives (that is, between CIR and CIREAM). Because in this example 529 CIR costs less but also has lower advantages than CIREAM, the choice is not obvious. 530 The decision is whether the transportation agency is willing to pay more money on an 531 alternative (CIREAM) that provides more advantages (mainly based on the reduced curing 532 time) than the CIR alternative. This decision will mainly depend on the agency budgetary 533 capacity. What is evident from this example is that choosing M&O or M&O 20% RAP does 534 not make sense because CIR or CIREAM cost less and have advantages that are more 535 536 important.

537

As can be seen from Figure 2, the sustainability evaluation obtained using AHP and CBA
is similar when cost is included in CBA analysis and the budgetary capacity of the agency
is low (cases labelled as "AHP" and "CBA + cost with low budgetary capacity" in Figure
2). The advantage of CBA is that it allows for distinguishing cost from the analysis and
deciding whether the agency is willing to pay more to use CIREAM over CIR. This

approach is probably more similar to actual engineering decisions, where stakeholders
look for the best solution within their budgetary capacity.

545

546 Importance of Sustainability Criteria

547

This section illustrates the results of sensitivity analysis conducted to highlight the effect 548 549 of the importance value allocated to each criteria and discrepancies in importance judgement on ranking the pavement alternatives using the two different MCDMs 550 techniques. This analysis will complement the results shown in the previous section, 551 where technical, environmental and economic evaluation were assigned equal 552 importance. Three importance categories – high (10 points), medium (5 points) and low 553 (1 point) were considered for all criteria in the six importance judgement scenarios shown 554 in Figure 3. For the cases (1&2), cases (3&4), and cases (5&6) the criteria environmental, 555 economic and technical respectively had low importance. In cases 1 and 4, medium 556 importance was given to technical criteria, while the economic criteria in cases 1 and 5 557 had high importance. 558

559

560

FIGURE 3

561

The importance of each of the criteria were compared using a pair-wise comparison matrix and normalized (following a similar procedure to the one explained in the example application of AHP). As a result of this process, the relative weight of the criteria in the sensitivity analysis are 72%, 20%, and 8% when the importance of the criteria is high, medium, and low, respectively. In the base case, where all the criteria are given the same
importance, all criteria have a relative weight of 33%. Considering these weights of relative
importance between criteria, the AHP and CBA process described before were computed
for each of the six cases.

570

The results of the AHP and CBA sensitivity analysis of all six cases are presented in Figure 4. AHP and CBA show identical ranking for each technology in all case scenarios except in case 6, where CIR and CIREAM change ranks, CIREAM is ranked first with AHP while CIR is ranked first with CBA.

575

The level of importance awarded to environmental, technical, and economic criteria and the different rankings obtained reflects the importance of environmental considerations in selecting most sustainable maintenance practice. Cases 4 and 6, where environmental criteria were given higher importance, show the potential effects of considering environmental implication of the alternatives. In these cases (4 and 6), solutions with lower environmental burdens (CIR and CIREAM) were preferred to traditional technologies (M&O and M&O 20% RAP).

583

FIGURE 4

584

The two scenarios where environmental criteria were given low importance (cases 1 and 2) show very different results. Although the decision in case 1 depends on less than 10% for environmental criteria, CIR and CIREAM ranked high in case 1 where 72% of the decision was dependent on the economic criteria. Both technologies have higher environmental performance and are less expensive than M&O alternatives. CIR and 590 CIREAM are relatively new technologies and have longer curing periods, thus the effects 591 of giving higher importance to these factors is reflected in the decision of case 2, which 592 depended largely on the technical criteria. The decision in case 2 may change when more 593 factors are considered under the technical criteria.

594

595 Similar contrasting effects are show in cases 3 and 5, both considering medium priority to 596 environmental criteria. The result in case 5 is like case 6 as both cases consider technical 597 criteria has a low importance in their decision. The ranking of alternatives in case 3 is 598 similar to case 2. Given that 72% of the decision in both cases depended on technical 599 performance, and the contractor's experience in M&O is very high and the curing time of 500 M&O is usually a day or less, M&O is ranked first in both cases.

601

602 CONCLUSIONS

603

This study analyzed different approaches to assess the sustainability of pavement 604 management decisions. In order to do so, new technologies using cold-in-place recycling 605 (CIR and CIREAM) were analyzed and compared to traditional solutions based on mill 606 and overlay (M&O and M&O 20%RAP). Two multicriteria decision making (MCDM) 607 techniques were explored to integrate technical, environmental, and economic evaluation: 608 AHP and CBA. Results obtained using both techniques are compared, including a 609 sensitivity analysis on the importance of criteria weights in the sustainability evaluation of 610 maintenance alternatives. 611

This study shows AHP and CBA provide consistent recommendations. That is, the 613 sustainability evaluation obtained using both techniques are very similar. However, CBA 614 presents the advantage of separating cost from the analysis, allowing the agency to 615 decide whether they are willing to pay more to use more sustainable alternatives. This is 616 a significant research finding, as this approach is probably more similar to actual 617 engineering decisions, where stakeholders look for the best solutions within their 618 619 budgetary capacity. Given the wide spread use of AHP not only in pavement management but in infrastructure management in general, this finding has significant implications for 620 engineering practice, which may benefit from the application of CBA in MCDM problems. 621

622

The results from this study analyzing different pavement technologies in Canada show that CIR and CIREAM are equivalent to M&O in performance and cost less due to lower virgin material consumption. However, the Transportation Association of Canada Guide lists M&O as the more commonly used practice (TAC 2013). As discussed, contractor experience may be one factor which contributes to this. Future research should focus on existing use of sustainable rehabilitation practices and identifying barriers to further implementation of these practices.

630

In this study, three criteria (technical, environmental, and economic) were included for evaluating the sustainability of alternatives. Each of these criteria was assessed in terms of a set of subcriteria including emissions, virgin material consumption, curing time, and contractor experience, among others. Although our technical criteria encompass certain social impacts such as curing time, which leads to user delays, more research is needed to account for social aspects and therefore fully acknowledge the three pillars of 637 sustainability (economic, social, and environmental). Further work is also needed to

638 incorporate existing barriers for the implementation of sustainable technologies in the

639 proposed sustainability evaluation.

640

641 SUPPLEMENTAL DATA

- This paper includes an appendix with supplemental data comprising the updated
- 643 emissions considered in PaLATE. Appendix S1 and Tables S1–S4 are available online in
- 644 the ASCE Library (www.ascelibrary.org).
- 645

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